

Statement of Investment Principles – December 2021

Introduction

Purpose of Statement

- 1 This statement (the “Statement”) sets out the principles governing decisions about the investment of the assets of the Parliamentary Contributory Pension Fund (“the Fund”) and is made by the Trustees (the “Trustees”) of the Fund. As required by the Rules which govern the Fund, the Statement complies with the provisions of Section 35 of the Pensions Act 1995 (as amended) and is subject to review at least every three years and immediately on any significant change in investment policy. In preparing the Statement, the Trustees have consulted with the Independent Parliamentary Standards Authority (“IPSA”) and the Minister for the Civil Service (“MCS”).

Advice

- 2 In preparing the Statement, the Trustees obtained and considered written advice from Hymans Robertson LLP, the Investment Adviser appointed by the Trustees. The Investment Adviser provides both strategic and other investment advice as agreed with the Trustees from time to time.

Investment Powers

- 3 The investment powers of the Trustees are set out in Schedule 6 to the Constitutional Reform and Governance (“CRaG”) Act 2010. This Statement is consistent with those powers. Neither the Statement nor the CRaG Act restrict the Trustees’ investment powers by requiring the consent of IPSA or the MCS or any other party.

Myners Principles

- 4 The Trustees are aware of the Myners’ Principles in relation to the governance of pension schemes. In conjunction with the Fund’s Secretariat and Investment Adviser, they aim to adhere to the guidance within the Principles with regard to the Fund’s investments.

Choosing Investments

Process for Choosing Investments

- 5 The Trustees have delegated day to day investment decisions to a number of investment managers who are authorised under the Financial Services and Markets Act 2000 to undertake investment business.

Manager Engagement Policy

- 6 The Trustees have appointed each of its investment managers to deliver a specific benchmark or performance target, which overall will align to deliver the broader Fund investment strategy. The Trustees ensure that all manager engagements have clearly defined benchmarks, objectives and management parameters.
- 7 Where appropriate, and where commercial considerations permit, the terms of the mandate and the basis on which the manager is engaged will be defined specifically for the Fund. Where such tailoring is not directly achievable, the Trustees will invest in pooled funds where the objectives of the fund and the policies of the investment manager will be evaluated by the Trustees to ensure that they are appropriate for the needs of the Fund.
- 8 Remuneration for each mandate is determined at the inception of each mandate based on commercial considerations and typically set on an ad valorem basis. Where appropriate to the nature of the mandate, the term of the mandate and the role the mandate plays within the investment strategy, the Trustees may agree to a fee structure where the manager is incentivised to deliver outperformance relative to an agreed benchmark, typically in conjunction with a lower ad valorem fee.

- 9 The Trustees review the nature of Fund investments on a regular basis, with particular reference to suitability and diversification. The Trustees seek and consider written advice from a suitably qualified person when determining the appropriateness of each manager and mandate for the Fund, particularly in relation to diversification, risk, expected return and liquidity. If, at any time, investment in a security or product not previously known to the Trustees is proposed, appropriate advice is sought and considered to ensure its suitability. The Trustees recognise the long-term nature of its liability profile and appoints its managers to invest in such a way that generates long term sustainable returns. The Trustees will carry out necessary due diligence on the underlying investment decision making process, to ensure the manager makes investment decisions over an appropriate time horizon aligned with the Fund objective.
- 10 The duration of each mandate is determined by the Trustees at the inception of each mandate. For open-ended investments, the Trustees generally engage managers on an ongoing basis with no pre-determined term of appointment. For such mandates, the Trustees expect the minimum duration of the appointment will be three years, this being the period over which performance of the mandate can be appropriately evaluated although all mandates are subject to ongoing review against various financial and non-financial metrics in addition to their continued appropriateness within the investment strategy. For close-ended investments, the Trustees expect the term of the appointment to be the lifetime of the investment.
- 11 The Trustees monitor its managers performance against the respective benchmarks or targets on a quarterly basis over a long-term time horizon. Managers are expected to provide explanation for any significant deviations away from benchmark or target.

Investment Objectives

- 12 To guide them in their strategic management of the assets and to control the various risks to which the Fund is exposed, the Trustees have considered their objectives and have adopted the following objectives:
- To invest predominantly in long term growth assets reflecting the investment time horizon of the Fund.
 - To achieve a rate of return over the long term that is at least equivalent to the assumed level of investment return¹ used when calculating the long-term cost of the benefits.
 - To maintain a funding level of at least 100% over the medium to longer term and to have due regard to the risk of incurring large and sustained deficits in the future with resulting increases in contribution levels and reducing these risks where possible.
 - To ensure that the Fund's assets provide sufficient liquidity to meet benefit payments as they fall due, and minimise the risk of forced selling.
 - To manage the investments as efficiently and effectively as possible, including from an environmental, social and corporate governance (ESG) perspective. It is anticipated that investment management costs (excluding performance related fees) should not exceed 0.4% of the Fund's assets.

Investment Strategy

- 13 The Trustees have translated their objectives into a suitable strategic asset allocation benchmark for the Fund. The strategic benchmark has been translated into benchmarks for the individual managers which

¹ The most recent actuarial valuation carried out by the Government Actuaries Department ("GAD") as at 31 March 2020 used an assumed investment return of 2.75% p.a. above changes in the Consumer Prices Index (CPI). The previous review carried out as at 31 March 2017 used an assumed investment return of 2.5% p.a. above changes in the CPI.

are consistent with the Fund's overall strategy. The Fund benchmark is consistent with the Trustees' views on the appropriate balance between seeking an enhanced long-term return on investments and accepting greater short-term volatility and risk.

- 14 The investment strategy takes due account of the maturity profile of the Fund (in terms of the relative proportions of liabilities in respect of pensioners and non-pensioners), together with the level of disclosed surplus or deficit (relative to the funding bases used). It is intended that investment strategy will be reviewed at least every three years following actuarial valuations of the Fund, and more frequently if required. In reviewing strategy, the Trustees will seek written advice as required. The current strategic benchmark for the Fund is shown below.

Asset Class	Total Fund Benchmark %	Rebalancing Range %
Growth	60.0	+/- 4
Index-tracking low carbon global equity	17.0	+/- 2.5
Index-tracking sustainable multi-factor equity	16.5	+/- 2.5
Active global equity	16.5	+/- 2.5
Renewable energy infrastructure	10.0	n/a ²
Income / diversifiers	25.0	+/- 4
UK Property	10.0	+/- 2.5
Illiquid Credit	5.0	n/a ²
Senior Loans	10.0	+/- 2.5
Protection	15.0	+/- 4
Global bonds	7.5	+/- 2.5
Gilts and cash ³	7.5	+/- 2.5
Total	100.0	

- 15 Based on historical experience, the Trustees expect the long-term return on the majority of investments held by the Fund to exceed both price inflation and general salary growth.

Management of Fund Assets

Implementation of the Fund's investment strategy

- 16 Details of the current implementation of the Fund's investment strategy are set out in the Appendix to this Statement. The current implementation may not fully reflect the Fund's longer term strategic benchmark e.g. while allocations to new asset classes are being funded.

Kinds of Investments

- 17 The Trustees may invest in quoted and unquoted securities of UK and overseas markets including (but not limited to) equities and fixed interest & index linked bonds, cash, infrastructure and property directly and / or through pooled funds. The Trustees may also make use of derivatives and contracts for

² Due to the illiquid nature of the investment, rebalancing will not be possible

³ The allocation to cash will vary over time, reflecting the Fund's cashflow needs. It is envisaged that cash will be held to meet benefit payments, expenses and to support capital payments and rebalancing across the Fund's strategy.

difference for the purpose of efficient portfolio management. The Trustees consider all of these classes of investment to be suitable in the circumstances of the Fund.

Balance between different types of investment

18 The Managers will each hold a mix of investments which reflects their views relative to their respective benchmarks. Within each major market, each Manager will maintain a diversified portfolio of stocks through direct investment or pooled vehicles. The Trustees are satisfied that the portfolio of investments is adequately diversified in terms of asset class, geographic spread and manager selection.

Monitoring the Investment Managers

19 The performance of the investment managers and the combined assets of the Fund is measured by the Fund's custodian. The custodian is expected to provide quarterly reports to the Trustees and more detailed reports on an annual basis.

20 The Investment Advisor and Fund Secretariat, on behalf of the Trustees, meet the investment managers at least annually and, if circumstances require, more frequently to review the managers' mandates together with the reasons for, and background behind, their investment performance. The Investment Advisor produces quarterly reports for the Trustees which provide an update on business and people developments at the various managers.

Investment beliefs

21 This section seeks to set out the Fund's key investment beliefs and demonstrate how these principles are reflected in the Fund's investment strategy. These beliefs create a framework for the Trustees' investment decisions, underpinning discussions and assisting decisions regarding the structure of the Fund, strategic asset allocation and the selection of investment managers.

Belief: Clear and well-defined objectives are essential to achieve future success

22 The Trustees are aware that there is a need to generate a sufficient level of return from the Fund's assets, while at the same time having a clear understanding of the potential risks and ensuring there is sufficient liquidity available to pay members' benefits as they fall due.

Belief: Although manager and stock selection are important, strategic asset allocation is a key determinant of risk and return and should be prioritised when making investment decisions

23 The Trustees understand that having the appropriate strategy in place is a key driver of the Fund's future success. As a result, priority is given to more strategic investment matters.

Belief: Long term investing provides opportunities for enhancing returns

24 The Trustees believe that investors with long term time horizons are able to better withstand periods of price volatility. As a long-term investor, the Fund may choose to gain additional compensation by investing in assets that are illiquid or may be subject to higher levels of volatility (a premium return is required for any such investments).

Belief: The strength of employer covenant allows the Fund to take a long-term view of investment strategy

25 The Trustees believe that the strength of employer covenant (the UK Government) means that the Fund can take advantage of the benefits associated with a long-term investment horizon, as set out above.

Belief: Equities are expected to generate superior long-term returns

26 The Trustees believe that, over the longer term, equities are expected to outperform other liquid assets, in particular government bonds. The Trustees are therefore comfortable that the Fund maintains a significant target allocation to equities.

Belief: Alternative asset class investments provide diversification

27 The Trustees believe that diversification across asset classes can help reduce the volatility of the Fund's overall asset value and improve its risk-return characteristics. The Trustees believe that investing across a range of asset classes (including but not restricted to) equities, government bonds, corporate bonds, infrastructure and property) will provide the Fund with diversification benefits.

Belief: Fees and costs matter

28 The Trustees recognise that fees and costs reduce the Fund's investment returns. The Trustees monitor the fees and costs of its investment arrangements to ensure the Fund is getting value for money and to minimise, as far as possible, any cost leakages from its investment process. The Trustees have undertaken industry benchmarking of the Fund's investment management fees and the Fund's overall costs and will continue to review this on a regular basis.

Belief: Passive management has a role to play in the Fund's structure

29 The Trustees recognise that passive management allows the Fund to access certain asset classes (e.g. equities and bonds) on a low-cost basis and have, over time, increased the proportion of assets managed on a passive index-tracking basis within the Fund.

Belief: Active management can add value but is not guaranteed

30 The Trustees recognise that certain asset classes can only be accessed via active management. The Trustees also recognise that active managers may be able to generate higher returns for the Fund (net of fees), or similar returns but at lower volatility, than equivalent passive exposure. By carefully selecting and monitoring active managers, the Trustees seek to minimise the additional risk from active management. The Trustees will monitor active managers to ensure their mandates remain appropriate for the Fund.

Belief: Environmental, social and corporate governance ('ESG') issues will have a material impact on the long-term performance of its investments

31 The Trustees recognise that ESG issues will impact the Fund's returns, and the Trustees aim to be aware of, and monitor, financially material ESG-related risks and issues through the Fund's investment managers. Further detail on the Fund's approach to ESG issues is provided below and in the Fund's separate Responsible Investment and Climate Risk policies.

Responsible Investment

- 32 The Trustees recognise that their duty is to act in the best financial interests of the Fund's beneficiaries.
- 33 The Trustees believe that environmental, social and corporate governance ("ESG") risks can have a material impact on the long-term performance of its investments. ESG risks are defined as the extent to which these issues are not reflected in asset prices and/or not considered in investment decision making leading to underperformance relative to expectations.
- 34 The Trustees have developed a stand-alone Responsible Investment Policy detailing their approach which places emphasis on three key areas being: Integration, Stewardship and Transparency
- 35 The Trustees recognise that climate change is a particular systemic risk that has the potential to cause economic, financial and demographic impacts - Climate risk is defined as the extent to which climate change causes a material deterioration in asset values as a consequence of factors including but not limited to policy change, physical impacts and the expected transition to a low-carbon economy.

Investment strategy/structure

- 36 The Trustees investment strategy represents the broad balance between different asset classes such as equities, debt and real assets. The Trustees frame their investment strategy by reference to long-term risk and return assumptions which make implicit allowance for operational and many systemic ESG risks.
- 37 The Trustees' investment structure represents the allocation to different mandate types within each broad asset class. The Trustees will consider opportunities arising from a greater understanding of ESG factors, such as investment in renewable energy infrastructure, when setting their investment structure. However, the Trustees will assess any opportunity with regard to the broader risk/return requirements of the Fund.

Implementation of strategy

- 38 The Trustees expect their investment managers to take all financially material factors into account where relevant and the terms of the mandate permit.
- Within active mandates, the Trustees have delegated responsibility for the consideration of stock specific issues to their individual Investment Managers. The Trustees have discussed the extent to which ESG issues, where relevant to the investment mandate, are integrated into the investment processes of their Investment Managers and are satisfied that the Investment Managers are following an approach which takes account of all financially material factors.
 - In passive mandates, the Trustees recognise that the choice of benchmark dictates the assets held by the investment manager and that the manager has minimal freedom to take account of factors that may be deemed to be financially material. The Trustees accept that the role of the passive manager is to deliver returns in line with the benchmark and this approach is in line with the basis on which their current strategy has been set. The Trustees will review the index benchmarks employed for the Fund on at least a triennial basis.
- 39 In selecting new investment managers for the Fund, where relevant to the investment mandate, the Trustees will explicitly consider potential managers' approach to responsible investment and the extent to which managers integrate ESG issues in the investment process as a factor in their decision making.
- 40 The Trustees impose minimum standards for all managers, including an expectation that managers will where appropriate be signatories to the FRC's UK Stewardship Code and UN-sponsored Principles for Responsible Investment. The Trustees will monitor compliance with these standards on a regular basis.

Climate change

- 41 The Trustees discuss climate change with their investment adviser and investment managers to consider the potential implications for the Fund's investments. The Trustees are developing a separate climate change policy which will explicitly detail their approach to addressing climate risks.
- 42 The Trustees will ensure that all active managers integrate the consideration of climate-related risks into their investment process and will challenge managers to evidence their approach during regular meetings.
- 43 The Trustees consider analysis of the Fund's carbon exposure and intensity on a regular basis and consider implications relative to their longer-term objectives.

Consideration of non-financially material factors in investment arrangements

- 44 The Trustees have not imposed any restrictions or exclusions to the investment arrangements based on non-financially material factors.

Stewardship

- 45 The Trustees recognise that stewardship encompasses the exercise of voting rights, engagement by and with investment managers and the monitoring of compliance with agreed policies.

Voting

- 46 The Trustees believe that failing to exercise voting or other rights attached to shares could be contrary to the interest of the beneficiaries of the Fund. They have therefore instructed the investment managers to take this into account in exercising such rights on their behalf.
- 47 The Trustees have adopted the voting guidelines issued by Institutional Shareholder Services (ISS) as the basis against which they will judge good voting practice.
- For segregated mandates, the Trustees will instruct their managers to adopt the ISS voting guidelines. Where a manager does not vote in line with the ISS guidelines; this will be reported to the Trustees and explanation will be required.
 - For pooled mandates, the Trustees will review the policies employed by the manager against the ISS guidelines and where appropriate request that the manager take account of the ISS guidelines in the execution of voting policy.
- 48 All managers are expected to report their voting records to the Trustees on a quarterly basis. The Trustees require that their active managers provide an explanation where votes have not been cast in accordance with the Fund's policy. The Trustees will review managers' voting activities on a regular basis and will challenge managers on voting practices during regular review meetings.
- 49 On an annual basis and where relevant, the Trustees will request their Investment Managers to provide details of any change in their house policy for review.

Engagement

- 50 The Trustees consider that, in most cases, its managers are best placed to engage with investee company management due to (a) the practical constraint of investment in pooled funds which limits their own ability to make alternative directions, (b) the resources available to these managers, which are funded by the investment management fees paid by the Trustees, and (c) the existence of relationships between investment managers and the underlying investee companies.
- 51 The Trustees adopt an evidence-based approach to assessing engagement activity by managers. The Trustees require their investment managers to report on all engagement activity on a quarterly basis and, where appropriate, the Trustees will challenge their investment managers on actions taken. The Trustees

will publish a summary of engagement activity undertaken by their managers and issues on which they have been challenged on an annual basis.

- 52 The Trustees do not engage directly but actively encourages its investment managers to engage with key stakeholders which may including corporate management, regulators and governance bodies, relating to their investments in order to consider the management of conflicts of interest and improve corporate behaviours, improve performance and mitigate financial risks. Where necessary, investment managers are expected to notify the Trustee of any issue on which it may be beneficial for the Trustees to undertake further engagement.
- 53 Responsibility for day to day investment decisions has been delegated to the investment managers which includes consideration of the capital structure of investments and the appropriateness of any investment made. Where managers are responsible for investing in new issuance, the Trustees expect the manager to engage with the issuer about the terms on which capital is issued and the potential impact on the rights of new and existing investors.
- 54 The Trustees or their representatives aim to meet all their investment managers on an annual basis. Managers are asked to address Responsible Investment matters as part of presentations to Trustees, setting out how these are incorporated within the investment process. Investment managers are challenged on their approach where this is not aligned to the Trustees' policy.
- 55 The Trustees separately consider any conflicts of interest arising in the management of the Fund and its investments and have ensured that each manager has an appropriate conflicts of interest policy in place. Managers are expected to disclose any potential or actual conflict of interest to the Trustee.

Monitoring & Reporting

- 56 The Trustees aim to be aware of, and monitor, financially material ESG-related risks and issues through their investment managers, by reviewing each individual manager's activities in relation to ESG issues on an ongoing basis through regular reporting (as noted above).
- 57 A report on the Fund's Stewardship and Governance activities, including voting and engagement undertaken on behalf of the Fund, will be included in the Annual Review issued to all members of the Fund.

Realisation of Investments

- 58 The majority of the Fund's investments may be realised quickly if required. However, the Fund's investments in pooled property funds (which represent approximately 10% of total assets) may take some time to realise quickly in certain market conditions. In addition, the Fund's investment in private debt (which represents approximately 5% of total assets) is illiquid and subject to a minimum lock up and investment period of 5 years from May 2017. The Fund's investments in two renewable energy infrastructure funds representing 10% of target allocation are also illiquid and locked in for 5-10 years. The Fund expects to achieve a return premium for taking this illiquidity.

Portfolio turnover

- 59 The Trustees have expectations of the level of turnover within each mandate which is determined at the inception of the mandate, based on the Trustees' knowledge of the manager, investment process and the nature of the portfolio. Whilst the Trustees expect performance to be delivered net of costs, including the costs of trading within the portfolio, the Trustees expect managers to report on at least an annual basis on the underlying assets held within the portfolio and details of any transactions over the period. The Trustees will challenge its managers if there is a sudden change in portfolio turnover or if the level of turnover seems excessive.
- 60 The Trustees will request turnover costs incurred by the asset manager over the Fund reporting year.

Diversification and Risk Control

61 The following measures have been implemented to reduce the risks associated with making investments. These are subject to review by the Trustees from time to time.

Number of Managers

62 The Fund assets are divided between several Managers to reduce the risks of underperformance from any one. The Fund also has around half of the assets managed on a passive (index-tracking) basis.

Risk versus the Liabilities

63 The majority of the Fund's liabilities are linked to inflation and nominal salary growth. The policy is therefore to invest the majority of the assets in investments that are expected to exceed price inflation and general salary growth over the long term. The Trustees monitor the returns relative to the liabilities through regular funding updates.

Range of Assets

64 The Trustees have set a Fund specific benchmark. This contains a wide range of assets suitable for a pension scheme. The Trustees review the distribution of assets quarterly.

Manager Restrictions

65 The Trustees' agreement with each Manager contains a series of restrictions on the way the portfolio is managed. Agreements may be amended from time to time. Each Manager is obliged to comply with the restrictions set out in the agreement. The purpose of the restrictions is to limit the risks arising from a single Manager and from the Managers in aggregate.

Manager Controls

66 Powers of investment delegated to the Managers must be exercised with a view to giving effect to the principles contained in this Statement so far as is reasonably practicable within the provisions of the Investment Management Agreement. The Managers will also ensure that suitable internal operating procedures are in place to control individuals making investments for the Fund.

67 The Trustees do not expect the Managers to take excess short term risk and will regularly monitor the Manager's performance against the benchmarks and objectives set on a short, medium and long terms basis.

Trustee Controls

68 The Trustees are responsible for ensuring that appropriate systems of control are in place to safeguard the Fund's assets and to prevent and detect fraud and other irregularities. Suitable systems have been set in place in consultation with the Managers, the Fund's custodian and the External Auditor (The Comptroller and Auditor General).

Custody

69 The Trustees appoint a custodian for the Fund's assets. The custodian is responsible for the safekeeping of the Fund's segregated investments and also provides accounting services for all of the Fund's investments.

70 For those investments in pooled funds, custody arrangements are the responsibility of the relevant Manager.

Currency risk

71 The Fund invests in a range of overseas markets which provides a diversified approach to currency markets; the Trustees also assess the Fund's currency risk during their risk analysis.

Additional Voluntary Contributions (AVCs)

- 72 The Trustees give members an opportunity to make Additional Voluntary Contributions to the Fund. The Fund has AVC assets invested with Zurich and Utmost.
- 73 The Trustees periodically review the performance of the AVC investment vehicles and any material comments arising from this review are provided to the members contributing to the Fund.
- 74 The Trustees acknowledge the Pension Regulator's Code of Practice 13, "Governance and administration of occupational defined contribution trust-based pension schemes" that was published in November 2013 and the Occupational Regulations 2015 and will report accordingly.

Investment Adviser

- 75 Hymans Robertson LLP fees are either based on fixed quotes for particular projects or on a time cost basis.
- 76 The Investment Adviser provides advice to the Trustees but does not have responsibility for decision making in any area. The role encompasses, but is not limited to, the following areas:
- Advice regarding the setting of investment objectives.
 - Strategic investment advice.
 - Advice relating to appropriate investment manager structure arrangements.
 - Selection and/or review of investment managers.
 - Selection of transition manager (to implement assets switches amongst / within investment managers).
 - Selection of provider for AVC investments.
 - Co-ordinating the implementation of investment management arrangements.
 - Performance monitoring of investment managers.
 - Periodic review/updates of the Statement of Investment Principles as and when required.
 - Attendance at Trustee meetings or other meetings as required, including assistance with agendas, papers, reviewing minutes, etc.
 - Advice regarding the broad implications of significant legislative/regulatory changes, etc.
 - Ad hoc investment advice relating to specific issues as agreed between the Trustees and Hymans, either verbally or in writing.

Compliance with and Review of this Statement

Frequency of Review

- 77 The Trustees will review the investment strategy with advice from the Investment Adviser at least every three years in conjunction with the Actuarial Valuation or more frequently as required (and immediately on any significant change in investment policy).

Review of investment managers

- 78 The Trustees will consider whether or not each investment manager:
- has the appropriate knowledge and experience for their mandate,
 - is carrying out its work competently,
 - has had regard to the need for diversification of investments, and

- has had regard to the suitability of each investment and each category of investment.

79 This will be assessed informally as part of the quarterly update on investment performance and business development at each of the managers and also as part of the annual meetings with the managers. If a Manager is not able to satisfy the Trustees about issues that arise, the Trustees will consider replacing the Manager.

Information

80 Where required to do so under the relevant investment management agreement, the Managers will inform the Trustees as soon as practicable of:

- any breach of the Investment Management Agreement which has come to their attention,
- any serious breach of internal operating procedures, which may affect the Fund, or
- any material change to the personnel managing the Fund's investments.

81 The Managers will supply the Trustees with sufficient information each quarter to facilitate the review of their activity, including:

- a report of the strategy followed during the quarter,
- the rationale behind past and future strategy,
- a full valuation of assets,
- a transaction report, and
- a cash reconciliation.

82 In order to allow the Trustees to carry out their annual review of the Managers, each will supply to the Trustees the following, in an agreed format:

- evidence of their knowledge and experience for managing the investments of the Fund,
- a description of their approach to making decisions about the suitability and diversification of the investments delegated to them, and
- an overview of operating procedures used by the fund manager and controls over the individuals making investments for the Fund.

Signed

Date

Name